PROJECT PROPOSAL: DEMOCRATIC REPUBLIC OF THE CONGO

This document consists of the comments and recommendation of the Fund Secretariat on the following project proposal:

Phase-out

- National CFC phase-out plan (second tranche)  
  UNEP and UNDP
### Project Evaluation Sheet - Multi-Year Projects

**Democratic Republic of the Congo**

#### (I) Project Title
- **CFC phase out plan**

#### (II) Latest Article 7 Data (ODP Tonnes)

- **Year:** 2007

<table>
<thead>
<tr>
<th>Substances</th>
<th>Aerosol</th>
<th>Foam</th>
<th>Halon</th>
<th>Refrigeration</th>
<th>Solvent</th>
<th>Process Agent</th>
<th>MDI</th>
<th>Lab Use</th>
<th>Methyl Bromide</th>
<th>Tobacco Flushing</th>
<th>Total Sector Consumption</th>
</tr>
</thead>
<tbody>
<tr>
<td>CFC</td>
<td>5.5</td>
<td>3.9</td>
<td>2.2</td>
<td>3.6</td>
<td>1.5</td>
<td>2.2</td>
<td>1.2</td>
<td>1.2</td>
<td>1.3</td>
<td>1.3</td>
<td>51.9</td>
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<tr>
<td>TCA</td>
<td>3.3</td>
<td>2.2</td>
<td>1.2</td>
<td>1.2</td>
<td>1.2</td>
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<td>1.2</td>
<td>1.2</td>
<td>1.2</td>
<td>1.2</td>
<td>13.3</td>
</tr>
</tbody>
</table>

#### (III) Latest Country Programme Sectoral Data (ODP Tonnes)

- **Year:** 2007

#### (IV) Project Data

<table>
<thead>
<tr>
<th>Montreal Protocol Consumption Limits</th>
<th>2006</th>
<th>2007</th>
<th>2008</th>
<th>2009</th>
<th>2010</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>CFC</td>
<td>332.9</td>
<td>99.9</td>
<td>99.9</td>
<td>99.9</td>
<td>0</td>
<td>0</td>
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</tbody>
</table>

#### Project Costs (US$)

<table>
<thead>
<tr>
<th>UNDP</th>
<th>Project Costs</th>
<th>Support Costs</th>
<th>Total Costs</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>337,500</td>
<td>143,750</td>
<td>337,500</td>
</tr>
<tr>
<td></td>
<td>143,750</td>
<td>71,875</td>
<td>215,625</td>
</tr>
</tbody>
</table>

#### Total Funds Approved in Principle (US$)

- **Project Costs:** 337,500
- **Support Costs:** 143,750
- **Total:** 621,250

#### Total Funds Released by the ExCom (US$)

- **Project Costs:** 500,000
- **Support Costs:** 143,750
- **Total:** 643,750

#### Total Funds Requested for Current Year (US$)

- **Project Costs:** 143,750
- **Support Costs:** 143,750

#### (V) Secretariat's Recommendation:

- For blanket approval
PROJECT DESCRIPTION

1. On behalf of the Government of the Democratic Republic of the Congo, UNEP, as the lead implementing agency, has submitted to the 57th Meeting of the Executive Committee a request for funding of the second tranche (2007) of the national CFC phase-out plan amounting to US $143,750, equally distributed between UNEP and UNDP, plus agency support costs of US $9,344 for UNEP and US $5,391 for UNDP. The request was accompanied by an annual implementation report for the year 2008. UNEP has also submitted the annual plan for the year 2009, multi-year agreement tables and a verification report.

Background

2. The national CFC phase-out plan of the Democratic Republic of the Congo was approved at the 49th Meeting of the Executive Committee for a total amount of US $625,000 (US $287,500 plus agency support costs of US $37,376 for UNEP and US $337,500 plus agency support costs of US $25,313 for UNDP) to completely phase out CFC consumption in the country by 1 January 2010. The submission relates to the second (2007) of three tranches foreseen for this plan. The country of 65 million inhabitants had received support through an RMP at the 41st Meeting.

Verification report

3. The verification report indicates that 170.7 ODP tonnes of CFC were imported in 2006 and 48.9 ODP tonnes of CFC in 2007, which is significantly less than foreseen in the Agreement (332.8 and 99.8 ODP tonnes, respectively). The verification report also indicates that there were no ODS exported in 2006 and 2007. Two previous submissions of the verification report to the 55th and 56th Meetings had not been accepted by the Secretariat, and UNEP had subsequently withdrawn the submissions.

2008 Progress report

4. The implementation of activities in the D.R. Congo has made no significant progress in the first one and a half years, and has only shown significant progress during 2008. The activities are split between those for the main country and those for the eastern provinces, which was recognized in the approval of the original plan as an area where assessment is needed, and implementation of activities is particularly challenging due to political instability. In March 2008 UNDP refocused and reorganised their activities substantially, and has merged them with the remaining activities from the RMP. In 2008 a number of activities were implemented:

(a) In the main part of the country, the following activities were carried out:

(i) One hundred forty-nine refrigeration technicians were trained and certified in 2008 against a target of 600 for all phases of the NPP;

(ii) Customs training reached 163 officers in 2008, representing more than half of the 300 planned. Three refrigerant identifiers were also provided for customs officers; and

(iii) Operators for recycling centres were identified, and equipment specified. MAC activities were integrated into the activity for the recycling centres, and additional emphasis was put on end-user incentive programmes. Since the implementation of the incentive scheme 19 end-users of CFCs with an expected cost of US $80,000 have been identified for assessment, and the efforts for further work are ongoing. UNDP also reported that equipment specifications for the recovery and recycling centres with a value of US $65,000 have been finalised and the
funds will be obligated in April or May. The work under the MDI transition strategy has commenced at the end of last year and two experts were hired.

(b) In the eastern provinces, seven technicians were trained in good practices in refrigeration and were certified in January 2008. Another training workshop was organized for 15 refrigeration technicians in May 2008; and

(c) Monitoring and project implementation activities were also implemented.

5. The unspent balance of the approved funding as of December 2008 is US $186,700, equivalent to 55 per cent of the funding approved so far.

2009 Annual implementation plan

6. A variety of activities is foreseen in the annual implementation programme for 2009, such as, training of 250 refrigerant technicians, completing the set-up of four recovery centres including delivery of the related equipment, conversion of 30 refrigeration systems under the end-user incentive programme, training of 100 customs officers and procurement of refrigerant identifiers. Workshops to advance the MDI strategy are also envisaged, as well as awareness raising for technicians in the eastern provinces and monitoring activities for the whole country.

SECRETARIAT'S COMMENTS AND RECOMMENDATION

COMMENTS

7. The expenditures in 2008 reflect the slow implementation of a number of activities, in particular for the investment components under the plan. Nevertheless, the implementation of activities has accelerated considerably during 2008 after some refocusing, and appears to have reached sufficient momentum now to allow rapid implementation of some activities, namely equipment supply to recycling centres and end user conversions. These two activities appear to fully utilise the funds approved for the first tranche in the first six months of 2009.

8. The verification report submitted to this meeting showed significant progress in verifying the consumption of the country, although a substantial number of improvements are required in the verification procedures to reach the common standard of verification reports. The Secretariat believes that it might not be possible to improve the verifications for 2006 and 2007 any further, and, in view of the difficult political situation in the D.R. Congo, the Secretariat agreed to accept the verifications. At the same time, UNEP was informed that a further improved verification report needs to be provided with the next tranche, and was given a list of necessary improvements.

9. The Secretariat, after consideration of the specific situation of D.R. Congo, did not wish to risk the momentum, that had been so problematic to achieve, through further delay in the approval of the second tranche. Particularly, when it appears that the funds might indeed be depleted before the next Meeting of the Executive Committee, and therefore decided to recommend the tranche for approval.

RECOMMENDATION

10. The Secretariat recommends that the Executive Committee:

(a) Takes note of the progress report on the implementation of the national CFC phase-out plan and the verification report in the Democratic Republic of the Congo for the years 2006 and 2007; and
(b) Approves the implementation programme for 2009.

11. The Secretariat further recommends blanket approval of the second tranche (2007) of the NPP for the Democratic Republic of the Congo with associated support costs at the funding level shown in the table below:

<table>
<thead>
<tr>
<th>Project Title</th>
<th>Project Funding (US$)</th>
<th>Support Cost (US$)</th>
<th>Implementing Agency</th>
</tr>
</thead>
<tbody>
<tr>
<td>(a) National CFC phase-out plan (second tranche)</td>
<td>71,875</td>
<td>9,344</td>
<td>UNEP</td>
</tr>
<tr>
<td>(b) National CFC phase-out plan (second tranche)</td>
<td>71,875</td>
<td>5,391</td>
<td>UNDP</td>
</tr>
</tbody>
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