



**United Nations
Environment
Programme**

Distr.
GENERAL

UNEP/OzL.Pro/ExCom/98/29
21 May 2026

ORIGINAL: ENGLISH



EXECUTIVE COMMITTEE OF
THE MULTILATERAL FUND FOR THE
IMPLEMENTATION OF THE MONTREAL PROTOCOL
Ninety-eighth Meeting
Montreal, 22–26 June 2026
Item 8(c) of the provisional agenda¹

PROJECT PROPOSAL: BURKINA FASO

This document consists of the comments and recommendation of the Secretariat on the following project proposal:

Phase-out

- | | | | |
|---|---|-------------------------|------------------|
| • | HCFC phase-out management plan (stage II, second tranche) | UNEP, UNIDO and Germany | Blanket approval |
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¹ UNEP/OzL.Pro/ExCom/98/1

PROJECT EVALUATION SHEET – MULTI-YEAR PROJECTS**Burkina Faso**

PROJECT TITLE	AGENCY	MEETING APPROVED	CONTROL MEASURE
HCFC phase-out plan (stage II)	UNEP (lead), UNIDO, Germany	92 nd	100% phase-out by 2030

ARTICLE 7 DATA (Annex C, Group I)	Year: 2025	2.2 ODP tonnes
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COUNTRY PROGRAMME SECTORAL DATA (ODP tonnes)							Year: 2025
Substance	Aerosol	Foam	Firefighting	Refrigeration		Solvent	Total sector consumption
				Manufacturing	Servicing		
HCFC-22					2.2		2.2

CONSUMPTION DATA (ODP tonnes)			
2009–2010 baseline:	28.90	Starting point for sustained aggregate reductions:	18.00
CONSUMPTION ELIGIBLE FOR FUNDING			
Already approved:	18.00	Remaining:	0.00

ENDORSED BUSINESS PLAN		2026	2027	2028	Total
UNEP	ODS phase-out (ODP tonnes)	1.86	0.00	1.72	3.58
	Funding (US \$)	230,479	0	213,614	444,093
UNIDO	ODS phase-out (ODP tonnes)	0.00	0.00	2.45	2.45
	Funding (US \$)	0	0	288,900	288,900

PROJECT DATA			2023	2024	2025	2026-2027	2028	2029	2030	Total
Consumption (ODP tonnes)	Montreal Protocol limits		18.79	18.79	9.39	9.39	9.39	9.39	0	n/a
	Maximum allowable		11.70	6.13	5.60	5.60	5.60	5.60	0	n/a
Amounts approved in principle (US \$)	UNEP	Project costs	125,000	0	0	205,000	190,000	0	180,000	700,000
		Support costs	15,536	0	0	25,479	23,614	0	22,371	87,000
	UNIDO	Project costs	200,000	0	0	0	270,000	0	0	470,000
		Support costs	14,000	0	0	0	18,900	0	0	32,900
	Germany	Project costs	120,000	0	0	0	0	0	0	120,000
		Support costs	15,600	0	0	0	0	0	0	15,600
Funds approved by ExCom (US \$)		Project costs	445,000							445,000
		Support costs	45,136							
Total funds recommended for approval at this meeting (US \$)		Project costs				205,000				205,000
		Support costs				25,479				

Secretariat's recommendation:	Blanket approval
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PROJECT DESCRIPTION

1. On behalf of the Government of Burkina Faso, UNEP as the lead implementing agency has submitted a request for funding for the second tranche of stage II of the HCFC phase-out management plan (HPMP), in the amount of US \$205,000, plus agency support costs of US \$25,479, for UNEP only.² The submission includes a progress report on the implementation of the second tranche, and the tranche implementation plan for 2026 to 2028.

Report on HCFC consumption

2. The Government of Burkina Faso reported a consumption of 2.2 ODP tonnes of HCFCs in 2025, which is 92 per cent below the country's HCFC baseline for compliance. The 2021–2025 HCFC consumption is shown in table 1.

Table 1. HCFC consumption in 2021–2025 in Burkina Faso (Article 7 data)

HCFC-22	2021	2022	2023	2024	2025	Baseline
Metric tonnes (mt)	105	96.5	75	51.35	39.96	525.15
ODP tonnes	5.78	5.31	4.13	2.82	2.2	28.90

3. Since 2021, HCFC-22 consumption has been decreasing steadily thanks to the implementation of the HPMP activities, including capacity-building for customs officers, training in the refrigeration servicing sector and awareness-raising activities which have improved servicing practices and promoted the market transition from HCFCs to alternative technologies including HFCs.

Country programme implementation report

4. The HCFC consumption data provided by the Government of Burkina Faso in its CP implementation report for 2025 is consistent with the data reported under Article 7 of the Montreal Protocol.

Progress report on the implementation of the first tranche of stage II of the HCFC phase-out management plan

Legal framework

5. Burkina Faso imports refrigerants, and the import of HCFCs or HCFC-containing equipment is subject to mandatory import authorization. Any eligible importer must be registered in the trade registry and hold a unique financial identification number. The issuance of import permits for ozone-depleting substances (ODS), including HCFCs, is managed through a coordination mechanism between the Ministry of Commerce and the national ozone unit (NOU). The planned ban on the import of HCFC-based equipment by 1 January 2025 was not completed due to several changes in Government, which delayed its establishment. Discussion with the Ministry of Commerce is ongoing, and the NOU expects the ban to be established by 1 January 2027.

6. The NOU supported the establishment of minimum energy-efficiency standards for air conditioners purchased through public procurement, as reflected in Order No. 2024-561/MEF/CAB of 28 October 2024. In addition, three workshops were held to develop, consolidate and validate a zero-draft text on refrigerant quality, including provisions related to flammable substances. National consultations have also started to build a common understanding of the scope of the regulatory standards and protocols for the use of

² As per the letters of 9 April 2026 from the Ministry of Agriculture, Water, Animal Resources and Fisheries of Burkina Faso to the Secretariat.

flammable and/or toxic substances in refrigeration and air-conditioning (RAC) equipment. A consultant will be recruited during the implementation of the second tranche of stage II to conduct the related study.

Refrigeration servicing sector

7. The following activities were implemented:

- (a) *Strengthening national capacity to control HCFCs*: Seven training workshops with 137 customs and enforcement officers (including 26 women) were held on environmental inspection, control, and identification of HCFCs and HCFCs-based equipment and relevant laws and regulations. Among these trained officers, seven were trained as trainers; three information and awareness workshops for 57 importers and distributors (including three women) were held; and eight refrigerant identifiers were procured and under delivery;
- (b) *Strengthening the capacity of RAC technicians in good practices*: Six training workshops were conducted for 151 RAC technicians (including 18 women), on good servicing practices, refrigerant recovery, recycling and reuse, and the safe handling of refrigerants. Among the trained technicians, 12 were trained as trainers (including one woman) and progress has been made in developing the certification scheme in French, based on the European Union fluorinated-gas model but tailored to the country-specific needs. This includes stakeholder workshops, field visits to collect relevant data, assessments of training centres capacities and equipment, recommendations for improvements, and delivering train-the-assessors' sessions. The work is expected to be completed by the end of 2026;
- (c) *Strengthening centres of excellence*: An assessment of local centres was conducted, two training centres of excellence were selected (Lycée Professionnel Régional de Guimbi Ouattara in Bobo-Dioulasso and the training centre of the NOU in Ouagadougou³), tools and equipment were also purchased, and the terms of reference (TOR) for the rehabilitation of the beneficiary training centres⁴ were drafted. In addition, tools and equipment were procured to enhance refrigerant recovery and recycling (RR) capacity by supporting RR enterprises. An expert has also been recruited to develop a business model to ensure the sustainability of RR operations; and
- (d) *Activities to maintain energy efficiency in the refrigeration servicing sector*: The project submitted in line with decision 89/6 was initiated. A training concept has been developed, and agreements have been reached with the NOU for the organization of training activities. An expert has been contracted to build capacity on MEPS design and implementation, while awareness-raising measures will be carried out once the MEPS are in place. In addition, an international consulting firm has been contracted to develop a measurement, reporting and verification system, and provide technical support on MEPS design and related training activities.

Project implementation and monitoring

8. The NOU has been monitoring activities, reporting on progress, and working with stakeholders to phase out HCFCs. Of the US \$15,000 approved for project monitoring activities under the first tranche,

³ For the purpose of providing quick and flexible support to RAC servicing sector, a centre of excellence is established at the National Ozone Unit serves as a dedicated facility which is offering support to RAC technicians to freely check quality refrigerants, organizes specialized and tailored training programs on installation/servicing of different RAC equipment; and occasionally hosts meetings of the RAC association. It is also planned to play a role in the implementation of the certification scheme once enacted.

⁴ Safety measures including ventilation, anti-spark power sources; flame retardant materials on the floor, fire alarms and fire extinguishers; and other measures to enable safe training with flammable refrigerants.

US \$10,000 was disbursed for project staff and consultants, US \$2,000 for domestic travel, and US \$3,000 for meetings and workshops.

Level of fund disbursement

9. As of April 2026, of the US \$445,000 approved so far (US \$125,000 for UNEP, US \$200,000 for UNIDO and US \$120,000 for the Government of Germany), US \$160,544 (36 per cent) had been disbursed (US \$105,000 by UNEP, US \$42,944 by UNIDO and US \$12,600 by the Government of Germany). The balances of US \$284,456 will be disbursed in 2026 to 2028.

Implementation plan for the second tranche of stage II of the HCFC phase-out management plan

10. The following activities will be implemented between June 2026 and June 2028:

- (a) *Strengthening and enforcement of legislation and regulations*: Strengthening legislation and regulations on HCFCs by connecting the NOU to SYLVIE, an electronic platform for import and export which is already connecting public and private institutions involved in the importation of goods, and developing regulatory standards and protocols for the use of flammable and/or toxic substances in RAC equipment (UNEP) (US \$30,000);
- (b) *Strengthening national capacity to control HCFCs*: Conducting 12 training sessions to train six trainers and 240 customs and enforcement officers, environmental inspectors and trade controllers on control of HCFCs and HCFC-based equipment, combatting illegal HCFC trade, identifying refrigerants and related laws and regulations; and organizing three workshops for importers on the procedures for issuing import licenses and granting annual quotas and the potential safety risks of certain refrigerant substances (UNEP) (US \$65,000);
- (c) *Strengthening the capacity of RAC technicians in good practices*: Organizing 12 training workshops to train six trainers and 300 RAC technicians in good practices, and in the recovery, recycling and reuse of refrigerants and safe handling of flammable and/or toxic refrigerants; conducting a campaign to encourage women students to enter the RAC field; strengthening coordination among local RAC associations and carrying out a needs assessment; developing and implementing a national certification scheme for refrigeration technicians and certifying 100 technicians; and developing a system to validate the practical skills of technicians (UNEP) (US \$95,000) (plus funds from previous tranche);
- (d) *Strengthening centres of excellence*: Delivering the refrigerants identifiers; organizing training for customs officers in the use of identifiers; delivering the equipment in the second half of 2026; receiving clearance from the NOU on the drafted TOR for the rehabilitation of the centres and advertisement of the call for submission of offers (UNIDO) (funds from previous tranche);
- (e) *Activities to maintain energy efficiency in the refrigeration servicing sector* (Germany) (funds from previous tranche); and
- (f) Project monitoring (UNEP) (US \$15,000): US \$10,000 for personnel and consultants, US \$2,000 for domestic travel, and US \$3,000 for meetings and workshops.

SECRETARIAT'S COMMENTS AND RECOMMENDATION

COMMENTS

Verification report

11. Pursuant to decision 94/17, the request for the second tranche of stage II of the HPMP for Burkina Faso required the submission of a verification report on the country's HCFC consumption for the years 2023 to 2025. UNEP indicated that the verification report is still being finalized and expected that it will be submitted by 30 July 2026 and no later than 12 weeks prior to the 99th meeting. In line with decision 72/19, the transfer of any approved funds for tranches to UNEP would occur only after receipt by the Secretariat of the verification report confirming that Burkina Faso had been in compliance with the Montreal Protocol and the Agreement between the Government and the Executive Committee.

Progress report on the implementation of the first tranche of stage II of the HCFC phase-out management plan

Legal framework

12. The Government of Burkina Faso has issued HCFC import quotas for 2026 at 4.12 ODP tonnes, which is lower than the targets of the Montreal Protocol and the Agreement with the Executive Committee.

13. On the implementation of the ban on the import of HCFC-based equipment in all sectors to be effective by January 2027, UNEP confirmed that the Government of Burkina Faso remains committed to establishing the ban by that date. The delay was due to the instability situation in the country between 2022 and 2023, as well as the recent government reshuffle, which resulted in the merger of the Ministry of Environment with the Ministry of Agriculture and disrupted decision-making lines within the Ministry.

Refrigeration servicing sector

14. The Secretariat enquired about the status of the development of national certification scheme for RAC technicians, the expected timeline for enactment, and whether the training of 300 technicians planned under the second tranche would be linked to the local certification scheme. UNEP explained that the draft certification scheme is expected to be developed by mid 2026 and enacted before the end of the year. The remaining additional training under stage II of the HPMP, addressing 300 technicians, may not be fully linked with the certification scheme as the initial period of the implementation will be dedicated to building the operational set up and training of assessors and certifiers. UNEP and the NOU will consider connecting the remaining training under stage II of the HPMP with the certification scheme once the latter is fully operational.

15. The Secretariat requested clarification on the different roles of UNIDO and the Government of Germany in implementing the RR scheme in Burkina Faso, in relation to decision 95/22,⁵ noting the potential overlap in activities related to conducting feasibility study, supplying RR equipment, and establishing a reclamation centre. As a result of detailed discussions with the agencies on behalf of the country, the following steps have been agreed to strengthen coordination in implementing the related activities, ensuring cost-efficiency and creating the synergy between the HPMP and the Kigali HFC implementation plan (KIP):

- (a) UNIDO, in consultation with the Government of Germany, will use the initial feasibility study presented at the 95th meeting,⁶ to validate its outcomes and the proposed list of

⁵ The Executive Committee approved the plan for the establishment of a recovery, recycling and reclamation centre for HCFCs, HFCs and blended refrigerants including a feasibility study, associated with stage I of the KIP for Burkina Faso, as submitted by the Government of Germany.

⁶ UNEP/OzL.Pro/ExCom/95/20

equipment required to be purchased by the Government of Germany, taking into account the equipment already purchased by UNIDO;

- (b) The equipment already purchased by UNIDO will be distributed to support the centres of excellence for training purposes and to the RAC servicing sector, with a view to supporting the establishment of a recovery network;
- (c) The Government of Germany will establish the reclamation centre and the procurement of related equipment under stage I of KIP, pursuant to decision 95/22;
- (d) UNIDO will further assess the needs of the reclamation centre once it becomes operational and identify any additional equipment required to foster its operation and sustainability by the time of submitting the next tranche of stage II of the HPMP; and
- (e) UNIDO and the Government of Germany will provide a detailed report, through UNEP as the lead implementing agency for stage II of the HPMP, to the first meeting of the Executive Committee in 2027 on the progress made in coordinating the related activities, establishing the reclamation centre, developing the final business model, and status of procurement of the centre's equipment and its operation.

Additional activities to maintain energy efficiency in the refrigeration servicing sector

16. The Secretariat noted the low-level of implementation and disbursement of the additional activities to maintain energy efficiency component, where majority of activities still are at the planning stage. Based on the discussion with the Government of Germany and the assurances provided that implementation will be expedited in the upcoming period and noting that all preparatory work is conducted, it was agreed that a report will be submitted to the first meeting of the Executive Committee in 2027, detailing progress in the implementation of the related activities and disbursement of funds.

Gender policy implementation

17. In line with decisions 84/92(d) and 90/48(c), the NOU of Burkina Faso has initiated data collection during workshops, meetings and stakeholder engagements to monitor women's participation. The NOU also conducted a campaign to encourage women's participation in the RAC sector on the margins of the Ozone Day celebration, with the involvement of RAC associations. Participation data show that women represented 19 per cent of participants in customs training and 12 per cent of participants in RAC technician training.

Sustainability of the HCFC phase-out and assessment of risks

18. The Government of Burkina Faso is taking measures to ensure the long-term sustainability of HPMP activities while phasing out the remaining HCFCs. To reduce national demand for HCFC-22, the only HCFC imported and used in the servicing sector, the country will introduce a ban on HCFC-dependent equipment effective 1 January 2027. Equipment importers, distributors and retailers are already being engaged and sensitized on the upcoming ban. This, together with the capacity being built among customs and other border enforcement agencies, will support the effective enforcement of the ban once it enters into force. Training of RAC technicians on the safe use of low-GWP refrigerants will also continue to support a smooth transition and ensure that technicians have the required capacity. UNEP confirmed that there are security risks in some parts of the country. Therefore, training activities are planned and conducted only in safe areas, which is covering most of the main cities in Burkina Faso and include engagement of majority of the key stakeholders of the project. UNEP, in cooperation with the NOU, keeps on monitoring the situation and ensure taking immediate measures as needed to mitigate any related possible delays.

Conclusion

19. The Secretariat notes that the HCFC consumption for the years 2024 and 2025, as reported by the Government of Burkina Faso, represents a reduction of 90 and 92 per cent of the established HCFC baseline respectively, in compliance with decision 92/29(b)(ii) requesting the country to reduce HCFC consumption by 79 per cent and 81 per cent reduction from the country's baseline by 2024 and 2025. The Government established a ban on the import of equipment containing HCFCs for public procurement in 2023 and is committed to establishing a ban on the import of HCFC-based equipment in all sectors by January 2027. The disbursement rate for the first tranche stands at 36 per cent, despite delays encountered due to political instability during the 2022–2023 period. Burkina Faso has also made efforts to incorporate women's participation in HPMP activities. Capacity-building activities have been conducted for 137 customs and enforcement officers and 151 RAC technicians, and tools and equipment have been procured, and two centres of excellence have been established. UNEP is committed to submitting the verification report by 30 July 2026 and no later than 12 weeks prior to the 99th meeting. To ensure synergy between the HPMP and the KIP in relation to the RR scheme, the Secretariat and relevant agencies agreed on the way forward.

RECOMMENDATION

20. The Fund Secretariat recommends that the Executive Committee:

- (a) Note the progress report on the implementation of the first tranche of stage II of the HCFC phase-out management plan (HPMP) for Burkina Faso;
- (b) Request UNEP as lead implementing agency of stage II of the HPMP, in collaboration with the Government of Burkina Faso, to submit to the 100th meeting, a detailed report on the progress made in the implementation of the following activities:
 - (i) Recovery, recycling and reclamation scheme in line with the agreed steps outlined in paragraph 15 of the present document, associated with stage II of the HPMP, being implemented by UNIDO, and stage I of the Kigali HFC implementation plan, being implemented by the Government of Germany; and
 - (ii) Additional activities to maintain energy efficiency in the refrigeration servicing sector, associated with stage II of the HPMP, being implemented by the Government of Germany.

21. The Fund Secretariat further recommends blanket approval of the second tranche of stage II of the HPMP for Burkina Faso, and the corresponding 2026–2028 tranche implementation plan, at the funding level shown in the table below, on the understanding that the approved funds will not be transferred to UNEP until the Secretariat has reviewed the verification report and confirmed that Burkina Faso was in compliance with the Montreal Protocol and the Agreement between the Government and the Executive Committee.

	Project title	Project funding (US \$)	Support costs (US \$)	Implementing agency
(a)	HCFC phase-out management plan (stage II, second tranche)	\$205,000	US \$25,479	UNEP